



ROBERT B. TAYLOR
Chief Probation Officer

COUNTY OF LOS ANGELES PROBATION DEPARTMENT

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May 19, 2006

TO: Each Supervisor

FROM: Robert B. Taylor *Robert B. Taylor*
Chief Probation Officer

SUBJECT: **BARRY J. NIDORF JUVENILE HALL ESCAPE
INCIDENT OF MARCH 23, 2006**

On March 28, 2006, on motion of Supervisor Antonovich, the Board took five actions related to the March 23, 2006 escape of four juveniles from Barry J. Nidorf Juvenile Hall. The Department provided a response to the Board on May 4. Within that response we indicated we would provide your Board by May 19, with a comprehensive juvenile facility security assessment including recommendations and funding needs.

Attached are the security enhancements we believe necessary for our juvenile halls and camps consistent with the increasingly criminally sophisticated behavior of youth offenders within our facilities. The security enhancements are listed in priority order within a five-phase implementation strategy, and noted as either one-time or ongoing needs. The proposal has been developed in collaboration with the Office of Public Safety. The Chief Administrative Office is in the process of analyzing the extensive list of security needs.

Please call me if you have questions, or your staff may contact Robert Smythe, Chief, Administrative Services Bureau at (562) 940-2516, or Francesca Jones, Chief, Management Services Bureau at (562) 940-2591.

RBT:RS

Attachments (2)

- c: David E. Janssen, Chief Administrative Officer
Sachi A. Hamai, Executive Officer, Board of Supervisors
Raymond G. Fortner, Jr., County Counsel
David Lambertson, Director, Internal Services Department
Margaret A. York, Chief, Office of Public Safety

ATTACHMENT I**PROBATION DEPARTMENT
Security Enhancements****PHASE I
BJNJH & SPECIAL NEEDS LIVING UNITS
FY 2006-07**

The Probation Department's initial phase of security enhancements will strengthen safety and security with primary focus on facilities housing special needs youth including the living units at Barry J. Nidorf Juvenile Hall (BJNJH) housing youth being tried as adults, and Level-III and Special Handling Units at all three juvenile halls. Subsequent phases will focus on Central Juvenile Hall (CJH) and Los Padrinos Juvenile Hall (LPJH), followed by camp facilities and minors' rooms. Below is a brief description of prioritized security enhancements. A spreadsheet summarizing costs is included as Attachment II.

A. Unfit Unit Upgrades (BJNJH) -- Upgrade and expand the availability of the CCTV surveillance system, including linking the system to perimeter door and gate locks. \$800,000

B. CCTV System (BJNJH) -- Install high resolution, day/night video surveillance equipment integrated with motion detection and intrusion alarm devices. \$5.5 million.

C. Lighting (BJNJH) -- Upgrade exterior lighting to provide adequate nighttime observation and eliminate nighttime blind spots. \$400,000

D. Roof Top Barriers (BJNJH) -- Install motion detection and intrusion alarm devices that are integrated into day/night vision surveillance system (see "B", above), along with anti-climb barriers, on three vulnerable rooftops. \$1 million

E. Sally Port (BJNJH) -- Install sally port to prevent escapes or intrusions through the Filbert Street gate when it is open for vehicles. A sally port also provides an enclosed area for vehicle searches. \$500,000

F. Jail Locks and Keys (BJNJH) -- Change all locks in perimeter gates and doors to detention-grade that utilizes a *Folger-Adams* type jail key. \$20,000

G. Mental Health Unit (CJH) -- Convert one of the newly constructed living units into a special needs unit for minors with mental illness. The mental health unit will be a 24-hour operation, have offices for mental health staff, and private rooms for minors. Costs will be used primarily for anti self-harming doors and fixtures, and additional video and audio surveillance capability. \$800,000

**PROBATION DEPARTMENT
Security Enhancements**

H. Anti-Self Harm (All Juvenile Halls) – Install in the Boy's and Girl's Special Handling Units at each juvenile hall an anti self-harm package including ten (10) high risk self-harm doors, CCTV, and fixture modifications. The rooms will be used to house Level III minors awaiting transfer to a CJH C.A.R.E. unit. \$600,000

I. Security Office – Implement a division responsible for managing the department's security services and emergency preparedness program. One time costs = \$140,000; Staffing and training costs indicated below.

**PHASE II
CJH AND LPJH
FY 2007-08**

A. CCTV (LPJH & CJH) – Install high resolution, day/night video surveillance equipment integrated with motion detection and intrusion alarm devices. \$11 million

B. Exterior Lighting (LPJH & CJH) – Upgrade exterior lighting to provide adequate nighttime observation and eliminate nighttime blind spots. \$800,000

C. Tree Removal (All Juvenile Halls) – Remove trees located adjacent to perimeter fencing, walls, or rooftops. \$100,000

D. Roof Top Barriers (LPJH & CJH) – Install motion detection and intrusion alarm devices that are integrated into day/night vision surveillance system (see Phase II "A", above), along with anti-climb barriers, on vulnerable rooftops. \$2 million

E. Parking Structure Barriers (LPJH & CJH) – Install anti-climb barriers on the areas of the perimeter wall that are adjacent to abutting parking structures. \$600,000

F. Storm Drain and Man Hole Covers (all juvenile halls) – Install security barriers on storm drains and locking devices on manhole covers. \$100,000

G. Fence and Wall Barriers (all juvenile halls) – Attach additional anti-climb fencing and razor ribbon on perimeter fences and walls. \$750,000

H. Sally Ports (LPJH & CJH) – Install sally port to prevent escapes or intrusions through vehicle gates. A sally port also provides an enclosed area for vehicle searches. \$2.5 million

I. Security Screens (all juvenile halls) – Install security screening on all living unit windows. \$100,000

PROBATION DEPARTMENT Security Enhancements

J. Jail Locks and Key (Los Padornos and Central) - Change all locks in perimeter gates and doors to detention-grade that utilizes a *Folger-Adams* type jail key. \$50,000

K. Hardware Restraints (All Juvenile Halls) - Purchase additional handcuffs, leg irons, waist chains, and mental health restraints. \$150,000

L. Security Audits (All Juvenile Halls) - The Office of Public Safety will conduct comprehensive security audits of all three juvenile halls. \$75,000

PHASE III CAMPS

July 2007 - June 2008

A. CCTV (All Camps) - Install high resolution, day/night video surveillance equipment integrated with motion detection and intrusion alarm devices. \$17 million

B. Exterior Lighting (All Camps) - Upgrade exterior lighting to provide adequate nighttime observation and eliminate nighttime blind spots. \$1.3 million

C. Tree Removal (All Camps) - Remove trees located adjacent to perimeter fencing, walls, or rooftops. \$200,000

D. Roof Top Barriers (CMYC) - Install motion detection and intrusion alarm devices that are integrated into day/night vision surveillance system (see Phase III "A", above), along with anti-climb barriers, on vulnerable rooftops. \$1 million

E. Man Hole/Storm Drain Locks (All Camps) - Install security barriers on storm drains and locking devices on manhole covers. \$200,000

F. Fence and Wall Barriers (All Camps) - Attach additional anti-climb fencing and razor ribbon on perimeter fences and walls. \$2.25 million

G. Sally Ports (All Camps, except CMYC) - Install sally port to prevent escapes or intrusions through vehicle gates. A sally port also provides an enclosed area for vehicle searches. \$5 million

H. Security Screens (All Camps) - Install security screening on applicable living unit windows. \$200,000

I. Jail Locks and Keys (All Camps) - Change all locks in perimeter gates and doors to detention-grade that utilizes a *Folger-Adams* type jail key. \$350,000

PROBATION DEPARTMENT Security Enhancements

K. Hardware Restraints (All Camps) – Purchase additional handcuffs, leg irons, waist chains, and mental health restraints. \$100,000

L. Security Audits (All Camps) – The Office of Public Safety will conduct comprehensive security audits of all camp facilities. \$175,000

M. Radio Communication Program (all juvenile halls and camps) – Probation will collaborate with ISD and the Office of Public Safety to develop a standardized communication network among juvenile detention facilities and transportation operations. \$2 million

PHASE IV SECURITY ENHANCEMENTS MINOR'S ROOMS FY 2007-08

A. Wet Rooms – Currently 1,000 rooms that minors sleep in do not have washbasins and toilets. This necessitates that staff unlock doors and escort minors to community toilet areas, creating a heightened security risk particularly during nighttime hours. This project would install plumbing access and fixtures so minors can use the restroom in their room. \$50 million

B. Service Agreements – The CCTV systems in all juvenile halls need to be serviced monthly by trained technicians to ensure they are performing adequately. \$300,000 (ongoing)

PHASE V STAFF REQUIREMENTS FY 2007-08

A. Custodians (39) – County custodians and supervisors are needed to provide housekeeping and sanitation services in the juvenile hall living units. Housekeeping and sanitation duties are currently being performed by minors. Shifting this responsibility to professional custodians will allow detention staff to maintain a higher level of security, and minors will no longer have easy access to cleaning tools and chemicals.

B. Laundry Workers (15) – County laundry workers and supervisors are needed to provide laundry services at each juvenile hall. Current laundry tasks are primarily accomplished using members of the public who have been court-ordered to perform community service. These workers may have little interest in the quality and quantity of the work performed. The court-ordered workers are supervised by detention staff. Hiring full time laundry workers will relieve the detention staff for re-assignment to child supervision functions.

PROBATION DEPARTMENT Security Enhancements

C. Entry Control. – Each juvenile hall needs contract security officers and data entry clerical support to provide entry control services. The security officers will be assigned to weapons and drug screening stations, entrance and key control, visiting control, and nighttime perimeter patrol. The clerical staff will conduct data entry into the visitor management system and ID card exchange. Costs include one (1) contract monitor, a total of sixty (60) armed security officers, twenty-four (24) clerks, and sixteen (16) security supervisors. \$3,400,000 (annually)

D. Office of Security Services & Emergency Preparedness – Staffing is needed to ensure that Probation has an ongoing comprehensive security and emergency preparation program that is continually functioning at an acceptable state of readiness.

- **Administrative Services Manager III** – This manager is responsible for developing an annual operating budget for department wide security and emergency preparedness needs; manages a support staff that conducts security and emergency preparedness related field assignments (inspections, performance measure audits, corrective action plan writing, recommendations for changes in policy and procedure); and meets with Probation Directors, Bureau Chiefs, and Executive Leadership to discuss the effectiveness of the department's security and emergency preparedness program. The manager also meets with management level representatives from the CAO, Board of Supervisor, and various public safety organizations to discuss budget matters, security and emergency preparedness strategies, and develop mutual aid agreements.
- **Secretary II** – The secretary is assigned to the Administrative Services Manager III and provides a variety of secretarial support services.
- **Program Analyst (3)** - Responsible for conducting review and trend analysis on all incident reports generated by Probation personnel at its juvenile halls, camps, and area offices; conducting monthly security audits; monitoring the services provided by contract security vendors; ensuring that all electronic surveillance equipment is serviced and functioning properly; reviewing the information from all security and emergency preparedness audits; making corrective action recommendations for improving security and emergency preparedness programs at each of the 50 facilities operated by Probation, and conducting security and emergency preparedness training.

PROBATION DEPARTMENT Security Enhancements

- **Senior Typist Clerk (2)** – properly functioning security operations of a large public safety organization like Probation, generate thousands of written security incident reports annually. These reports need to be entered into a database and filed. The Senior Typist Clerks will be responsible for performing data entry, incident report filing, intake processing of all documents, answering phones, sending written correspondence, etc.

D. Entry Control – the Probation Department needs to contract with a private security firm to provide armed security officers, and data entry clerks, for the 24 hour a day, seven days a week, entry control operation at each juvenile hall. The security officers will be responsible for ensuring that all persons entering the juvenile hall are properly screened for weapons or narcotics; staff facility key management; managing crowd control during Sunday visitation; conducting exterior security perimeter patrols; and writing incident reports related to security. The clerks will be responsible for data entry of entrant activity, and the visitor identification exchange process.

000-71-18 Security Needs Proposal May 2006

ATTACHMENT II

Probation Department
Security Enhancements Request
May 19, 2006

PHASE	ITEM	FACILITY	ONE TIME COST	ANNUAL COST	COMMENTS
I	Unit Unit Upgrades	Barry J. Nidorf Juvenile Hall	\$800,000		Upgrade existing system
I	CCTV System	Barry J. Nidorf Juvenile Hall	5,500,000		New exterior and interior system
I	Lighting	Barry J. Nidorf Juvenile Hall	400,000		Upgrade exterior lighting
I	Roof Top Barriers	Barry J. Nidorf Juvenile Hall	1,000,000		Roof top escape prevention
I	Sally Port	Barry J. Nidorf Juvenile Hall	500,000		Filbert Street entrance and service road
I	Jail Locks and Keys	Barry J. Nidorf Juvenile Hall	20,000		All perimeter doors and gates
I	Mental Health Unit	Barry J. Nidorf Juvenile Hall	800,000		Covert CJH unit A/B into a M/H unit
I	Anti-Self Harm	Barry J. Nidorf Juvenile Hall	200,000		Install anti-self harm package in SHU
I	Anti-Self Harm	Barry J. Nidorf Juvenile Hall	200,000		Install anti-self harm package in SHU
I	Anti-Self Harm	Central Juvenile Hall	200,000		Install anti-self harm package in SHU
I	Security Office	Los Padrinos Juvenile Hall	140,000		Manage department security program
		Probation HQ			
		Sub Total :	\$9,760,000	\$0	
II	CCTV	Central and Los Padrinos JH	\$11,000,000		New exterior and interior system
II	Exterior Lighting	Central and Los Padrinos JH	800,000		Upgrade existing exterior lighting
II	Tree Removal	All Three Juvenile Halls	100,000		Remove trees that create escape risk
II	Roof Top Barriers	Central and Los Padrinos JH	2,000,000		Roof top escape prevention
II	Parking Structure	Central and Los Padrinos JH	600,000		Parking lot escape prevention
II	Man Hole Locks	All Three Juvenile Halls	100,000		Man hole cover escape prevention
II	Fence/Wall Barriers	All Three Juvenile Halls	750,000		Protect vulnerable fence/wall areas
II	Sally Ports	Central and Los Padrinos JH	2,500,000		Vehicle entrance security
II	Security Screens	All Three Juvenile Halls	100,000		Screens on minor's windows
II	Jail Locks and Keys	Central and Los Padrinos JH	50,000		All perimeter doors and gates
II	Hardware Restraint	All Three Juvenile Halls	150,000		Handcuffs, leg irons, waist chains, etc...
II	Security Audits	All Three Juvenile Halls	75,000		OPS security audit of the facilities
		Sub Total :	\$18,225,000	\$0	

ATTACHMENT B

Probation Department
Security Enhancements Request
May 19, 2006

PHASE	ITEM	FACILITY	ONE TIME COST	ANNUAL COST	COMMENTS
III	CCTV	All Camps	\$17,000,000		New exterior and interior system
III	Exterior Lighting	All Camps	1,300,000		Upgrade existing exterior lighting
III	Tree Removal	All Camps	200,000		Remove trees that create escape risk
III	Roof Top Barriers	CMYC	1,000,000		Roof top escape prevention
III	Man Hole/Storm Drain	All Camps	200,000		Manhole/storm drain escape prevention
III	Fence/Wall Barriers	All Camps	2,250,000		Protect vulnerable fence/wall areas
III	Sally Ports	All Camps (except CMYC)	5,000,000		Vehicle entrance security
III	Security Screens	All Camps	200,000		Screens on minor's windows
III	Jail Locks and Keys	All Camps	350,000		All perimeter doors and gates
III	Hardware Restraints	All Camps	100,000		Handcuffs, leg irons, waist chains, etc.
III	Security Audits	All Camps	175,000		OPS security audit of the facilities
III	Radio Communications	All Juvenile Halls and Camps	2,000,000		Establish a uniform communications
Sub Total :			\$29,775,000	\$0	
IV	Wet Rooms	Juvenile Halls			Install toilets/wash basin in minor rooms
IV	Service Agreement	All Juvenile Halls and Camps	\$50,000,000	\$300,000	Maintain all CCTV systems
Sub Total :			\$50,000,000	\$300,000	
STAFFING NEEDS					
V	Custodians (33)	All Juvenile Halls		\$1,140,000	Avails DSOs of youth supervision time
V	Custodians (6)	CMYC		207,000	Avails DSOs of youth supervision time
V	Laundry Workers (15)	All Juvenile Halls		471,000	Avails DSOs of youth supervision time
V	Security Services Unit	Department Wide		488,000	Security team/program
V	Security Svs. Contract	All Juvenile Halls		3,400,000	Entry and perimeter security
Sub Total :				\$5,706,000	
Total Cost :			\$107,760,000	\$6,006,000	